

#### **DATA PROTECTION ACT 1998**

#### SUPERVISORY POWERS OF THE INFORMATION COMMISSIONER

#### **MONETARY PENALTY NOTICE**

To: Home2sense Limited

Of: Ardeifi,
New Street,
Lampeter,
Ceredigion,
Wales,
SA48 7AL

- The Information Commissioner ("the Commissioner") has decided to issue Home2sense Limited ("Home2sense") with a monetary penalty under section 55A of the Data Protection Act 1998 ("DPA"). The penalty is in relation to a serious contravention of regulations 21 and 24 of the Privacy and Electronic Communications (EC Directive) Regulations 2003 ("PECR").
- 2. This notice explains the Commissioner's decision.

# **Legal framework**

3. Home2sense, whose registered office is given above (Companies House Registration Number: 12219714) is the organisation stated in this notice to have used a public electronic communications service for the purpose of making unsolicited calls for the purposes of direct marketing contrary to regulation 21 of PECR.



- 4. Regulation 21 applies to the making of unsolicited calls for direct marketing purposes. It means that if a company wants to make calls promoting a product or service to an individual who has a telephone number which is registered with the Telephone Preference Service Ltd ("TPS"), then that individual must have notified the company that they do not object to receiving such calls from it.
- 5. Regulation 21 paragraph (1) of PECR provides that:
  - "(1) A person shall neither use, nor instigate the use of, a public electronic communications service for the purposes of making unsolicited calls for direct marketing purposes where-
  - (a) the called line is that of a subscriber who has previously notified the caller that such calls should not for the time being be made on that line; or
  - (b) the number allocated to a subscriber in respect of the called line is one listed in the register kept under regulation 26."
- 6. Regulation 21 paragraphs (2), (3), (4) and (5) provide that:
  - "(2) A subscriber shall not permit his line to be used in contravention of paragraph (1).
  - (3) A person shall not be held to have contravened paragraph (1)(b) where the number allocated to the called line has been listed on the register for less than 28 days preceding that on which the call is made.



- (4) Where a subscriber who has caused a number allocated to a line of his to be listed in the register kept under regulation 26 has notified a caller that he does not, for the time being, object to such calls being made on that line by that caller, such calls may be made by that caller on that line, notwithstanding that the number allocated to that line is listed in the said register.
- (5) Where a subscriber has given a caller notification pursuant to paragraph (4) in relation to a line of his—
  - (a) the subscriber shall be free to withdraw that notification at any time, and
  - (b) where such notification is withdrawn, the caller shall not make such calls on that line."

# 7. Regulation 24 of PECR provides:

"(1) Where a public electronic communications service is used for the transmission of a communication for direct marketing purposes the person using, or instigating the use of, the service shall ensure that the following information is provided with that communication –

...

(b) in relation to a communication to which regulation 21 [or 21A] (telephone calls) applies, the particulars mentioned in paragraph (2)(a) and, if the recipient of the call so requests, those mentioned in paragraph (2)(b).



- (2) The particulars referred to in paragraph (1) are -
  - (a) the name of the person;
  - (b) either the address of the person or a telephone number on which he can be reached free of charge."
- 8. Under regulation 26 of PECR, the Commissioner is required to maintain a register of numbers allocated to subscribers who have notified them that they do not wish, for the time being, to receive unsolicited calls for direct marketing purposes on those lines. The Telephone Preference Service Limited ("TPS") is a limited company which operates the register on the Commissioner's behalf. Businesses who wish to carry out direct marketing by telephone can subscribe to the TPS for a fee and receive from them monthly a list of numbers on that register.
- 9. Section 122(5) of the Data Protection Act 2018 ("DPA18") defines direct marketing as "the communication (by whatever means) of advertising or marketing material which is directed to particular individuals". This definition also applies for the purposes of PECR (see regulation 2(2) PECR and paragraphs 430 & 432(6) to Schedule 19 of the DPA18).
- 10. "Individual" is defined in regulation 2(1) of PECR as "a living individual and includes an unincorporated body of such individuals".
- 11. A "subscriber" is defined in regulation 2(1) of PECR as "a person who is a party to a contract with a provider of public electronic communications services for the supply of such services".
- 12. Section 55A of the DPA (as applied to PECR cases by Schedule 1 to PECR, as variously amended) states:



- "(1) The Commissioner may serve a person with a monetary penalty if the Commissioner is satisfied that –
  - (a) there has been a serious contravention of the requirements of the Privacy and Electronic Communications (EC Directive) Regulations 2003 by the person,
  - (b) subsection (2) or (3) applies.
- (2) This subsection applies if the contravention was deliberate.
- (3) This subsection applies if the person -
  - (a) knew or ought to have known that there was a risk that the contravention would occur, but
  - (b) failed to take reasonable steps to prevent the contravention.
- 13. The Commissioner has issued statutory guidance under section 55C (1) of the DPA about the issuing of monetary penalties that has been published on the ICO's website. The Data Protection (Monetary Penalties) (Maximum Penalty and Notices) Regulations 2010 prescribe that the amount of any penalty determined by the Commissioner must not exceed £500,000.
- 14. PECR were enacted to protect the individual's fundamental right to privacy in the electronic communications sector. PECR were subsequently amended and strengthened. The Commissioner will interpret PECR in a way which is consistent with the Regulations' overall aim of ensuring high levels of protection for individuals' privacy rights.
- 15. The provisions of the DPA remain in force for the purposes of PECR notwithstanding the introduction of the DPA18: see paragraph 58(1) of Schedule 20 to the DPA18.



# **Background to the case**

- 16. Home2sense first came to the attention of the Commissioner upon analysing complaint trends which indicated an increase in unsolicited calls regarding loft insulation. The complaints indicated that various trading styles had been used on the calls, such as Cozy Loft, Warmer Homes and Comfier Homes. In order to identify the organisation responsible for these calls the Commissioner issued a third-party information notice ("3PIN") on 16 April 2021 to the relevant Communications Service Provider ("CSP") asking for information regarding the subscriber for six particular calling line identifiers ("CLIs") from which the calls had originated.
- 17. The CSP responded, stating that the CLIs were allocated to a particular individual, and provided their contact details together with a spreadsheet listing a total of 70 CLIs assigned to him. The CSP stated that the CLIs were only used for incoming traffic.
- 18. A search was conducted on the email address provided by the CSP against the Commissioner's register, producing a result for Home2sense, whose 'main contact' matched the name of the individual given by the CSP; this individual was also identified as a director for Home2sense.
- 19. The Commissioner made further enquiries with the CSP explaining that the lines used by Home2sense did not appear restricted to incoming traffic, as there had been complaints about outbound calls from the CLIs. In response, the CSP explained that Home2sense was most likely using a third-party termination provider to make the outbound calls, using the CLIs which had been assigned by the CSP. The CSP liaised



separately with Home2sense which confirmed that it was indeed using the CLIs. Home2sense advised the CSP that it is: "... a company who call homeowners in regards to previous work that has been done to carry out complimentary checks for homeowners leaving them on information with energy saving solutions" [sic].

- 20. On 13 May 2021 an initial investigation letter along with a spreadsheet of complaints was sent to Home2sense. The letter outlined Regulation 21 and 24 of PECR, the Commissioner's powers, and requested evidence that the individuals which it called, who were registered on the TPS, had notified Home2sense that they did not object to its calls (i.e. that they had consented to receive direct marketing calls).
- 21. On 21 May 2021, Home2sense provided documentation to the Commissioner authorising its Accountant to act on its behalf as a representative (the "Representative").
- 22. Following a request from Home2sense, on 3 June 2021 the Commissioner granted an extension to the deadline for a substantive response which had been stipulated within the initial investigation letter. The Commissioner advised that a substantive response was now expected from the Representative by 14 June 2021.
- 23. On 21 June 2021, having received no response from the Representative, the Commissioner sent a chaser email, which the Representative acknowledged stating that a response would be provided that day. Nothing was received, and a further chaser was sent on 28 June 2021.
- 24. On 6 July 2021, with a response to the Commissioner's initial questions still having not been received, the Commissioner sent a further chaser.



A partial response was received the following day (7 July 2021), providing a brief explanation about Home2sense's direct marketing procedures, along with a list of trading names and details of the service provider supplying the outbound calls.

- 25. The response failed to include evidence of notification for the purposes of regulation 21(4), evidence of due diligence for its data suppliers or details of the volumes of calls made. Furthermore, the Representative advised that the "data [which it used to make the calls] was acquired from an unknown source". In response to the questions regarding TPS screening, it stated: "Our telecalls staff are instructed to do so but as is the case within this industry a high staff turnover is experienced. The company does thoroughly train staff, but it is physically beyond the control of management to ensure staff do use the TPS Register. The staff are instructed that no unsolicited calls should be made but until we can establish the quality of staff errors may occur".
- 26. The Representative failed to provide any written procedures or policies for screening data against the TPS, or the organisation's suppression list. Instead, it provided a brief explanation stating that checks were conducted against an excel spreadsheet on a bi-weekly basis. In addition, the Representative explained that, in its view, the volume of complaints "were relatively low for a call centre", suggesting that the "erroneous calls [...] are either made by staff in the initial training process or have been made by staff who have been dismissed once the errors have come to light". It suggested that "there will be mistakes and it's not possible to reduce this to zero". The Representative also sought to suggest that PECR did not apply to the calls being made by Home2sense, stating that "[a]s no electronic marketing messages are transmitted we would suggest that PECR is not applicable".



- 27. Noting that earlier in the investigation the CSP had advised the Commissioner that Home2sense appeared to be using a third party to make its outbound calls, the Commissioner subsequently sought to contact \_\_\_\_\_\_\_, trading as \_\_\_\_\_\_\_\_, whom Home2sense's Representative had identified in its response of 7 July 2021. The Commissioner served \_\_\_\_\_\_\_ with a 3PIN in an effort to obtain the call dialler records ("CDRs") for calls made from CLIs attributable to Home2sense for a prescribed period.
- response provided CDRs for the CLIs which were recognised as being allocated to Home2sense between 23 June 2020 and 31 March 2021. The CLIs used tallied with those disclosed by the CSP at the outset of the Commissioner's investigation.
- 29. The CDRs were screened against the TPS register by the Commissioner and analysed internally to determine how many of the calls had been made to subscribers who had been registered with the TPS for not less than 28 days; it was established that Home2sense had made a total of 798,489 calls, of which 675,478 were to numbers which had been registered with the TPS for not less than 28 days.
- 30. On 26 July 2021 the Commissioner sent an email to the Representative requesting an update on the information not previously supplied, specifically evidence of notification from the subscribers which Home2sense had called, evidence of call volumes, and relevant policies, procedures, and due diligence checks. The correspondence requested the information be supplied within 7 days; however this deadline passed without receiving the information or an update from the Representative.



- 31. On 4 August 2021, an email was sent to the Representative requesting an update as a matter of urgency, but again no response was received. As such, an email was sent to the Representative on 12 August 2021 expressing concern that relevant information requested in the Commissioner's initial letter of 13 May 2021 was yet to be provided. Noting the lack of engagement up to this point, the email stated that the Commissioner would now consider whether formal enforcement action was appropriate.
- 32. The Commissioner has considered the complaints made both to the TPS and to the Commissioner directly in relation to unsolicited calls from CLIs attributed to Home2sense and has discovered that between 23 June 2020 and 30 March 2021 there were a total of 62 complaints made, with a further 7 complaints being made in April 2021.
- 33. The complaints included the following:
  - "Asked to speak to Mrs [Redacted] who happens to be my late mother who passed away over 10 years ago as the loft insulation needs to be surveyed as it may cause problems. They called 3 times. This was distressing as they were asking to speak to my late mother. Surely being on the TPS register should stop these calls and they need to be prosecuted."
  - "Said they were a local surveyor and said I'd had loft insulation replaced a long time ago. Also said I might be eligible for a free grant to replace it again. They knew my name, my address and my telephone number. This is my recently deceased mother's house that I have just inherited in the last few months. It was extremely upsetting to have someone deliberately cold-call me.



They said it was not illegal to phone someone on the TPS list and they couldn't be fined for doing this."

- "The woman stated twice that this was not sales or marketing but told me that I was on their renewable energy database as we had had roof insulation fitted between 5 and 35 years ago. They wanted to check for mould and then lepolar [sic] would give their estimate. We have been here for many years and do our own work on the home, so this was untrue."
- "Trying to get me to buy wall insulation. They used a local number, but I can see they are actually based in Cardiff. I told her I was registered with TPS, and she said it wasn't relevant."
- "Agent calling wasn't sure which area they were calling, and would only give details for cozylofts.co.uk, refused to provide company details. Assured me I was on the "renewable energy database" which I "can not opt out of" and is created "when people buy other products and give any details" like I pointed out this was a breach of cold-calling and I had not given any details, there is no such database, and I did not consent. A supervisor "Stacey" said the company was "Lapolla" and that I "would be taken off the list" but did not do so because she hung up before taking any details."
- "They were in our area asking about our loft insulation. Wouldn't take no for an answer so I hung up and blocked their number."
- "A cold call offering a free survey of our roof insulation. Hard sell and harassing. We have been registered with TPS for many years



but, although the number of nuisance calls has reduced, there are still too many unsolicited sales calls."

- 34. The Commissioner is satisfied that the 675,478 calls transmitted by Home2sense were all clearly made for the purposes of direct marketing as defined by section 122(5) DPA18.
- 35. The Commissioner has made the above findings of fact on the balance of probabilities.
- 36. The Commissioner has considered whether those facts constitute a contravention of regulations 21 and 24 of PECR by Home2sense and, if so, whether the conditions of section 55A DPA are satisfied.

# **The contravention**

- 37. The Commissioner finds that Home2sense contravened regulations 21 and 24 of PECR.
- 38. The Commissioner finds that the contravention was as follows:
- 39. Between 23 June 2020 and 31 March 2021, Home2sense used a public telecommunications service for the purposes of making 675,478 unsolicited calls for direct marketing purposes to subscribers where the number allocated to the subscriber in respect of the called line was a number listed on the register of numbers kept by the Commissioner in accordance with regulation 26, contrary to regulation 21(1)(b) of PECR. This resulted in 29 complaints being made to the TPS, with a further 33 being made to the Commissioner.



- 40. The Commissioner is also satisfied for the purposes of regulation 21 that these 675,478 unsolicited direct marketing calls were made to subscribers who had registered with the TPS at least 28 days prior to receiving the calls, and who for the purposes of regulation 21(4) had not notified Home2sense that they did not object to receiving such calls.
- 41. For such notification to be valid under regulation 21(4), the individual must have taken a clear and positive action to override their TPS registration and indicate their willingness to receive marketing calls from the company. The notification should reflect the individual's choice about whether or not they are willing to receive marketing calls. Therefore, where signing up to use a product or service is conditional upon receiving marketing calls, companies will need to demonstrate how this constitutes a clear and positive notification of the individual's willingness to receive such calls.
- 42. The notification must clearly indicate the individual's willingness to receive marketing calls specifically. Companies cannot rely on individuals opting in to marketing communications generally, unless it is clear that this will include telephone calls.
- 43. Further, the notification must demonstrate the individual's willingness to receive marketing calls from that company specifically. Notifications will not be valid for the purposes of regulation 21(4) if individuals are asked to agree to receive marketing calls from "similar organisations", "partners", "selected third parties" or other similar generic descriptions.
- 44. Indeed, the extent to which Home2sense gave any attention to its legislative duties, not least in respect of regulation 21, is impossible to establish; Home2sense has failed to substantively engage with the



Commissioner's investigation, save for a brief and incomplete response on 7 July 2021 which itself followed a series of chaser correspondence from the Commissioner. At this time, Home2sense's appointed Representative stated that in response to the Commissioner's query for the source of the data used in its campaigns simply that "data was acquired from an unknown source", having confirmed that no data is obtained from customers directly. The Commissioner would submit that it is simply inconceivable that Home2sense would be unable to confirm who its third-party data providers were, and the Commissioner can view this refusal to provide the information only as an attempt to obstruct his investigation. Home2sense's dismissive and troubling response, coupled with its failure to disclose any details of its CDRs or any other information which might assist the Commissioner's investigation shows, in the Commissioner's view, a complete disregard for the privacy rights of the individuals whom it sought to contact. Going further, it seems reasonable to believe that Home2sense in fact gave no regard to its legislative duties regarding its direct marketing practices, given its suggestion on 7 July 2021 that PECR "would not be applicable" to its campaign.

45. The Commissioner is also concerned by Home2sense's attempts to deflect responsibility for compliance with the law on to its staff, indicating that it was beyond its control to ensure staff screened data against the TPS register prior to making calls. Home2sense's appointed Representative failed to provide any evidence that any such TPS checks were actually carried out. It also failed to provide any training materials used for its staff so the Commissioner is unable to determine the efficacy of those, or even whether they actually exist. In any event, responsibility for compliance with the legislation rests on the organisation itself. The organisation should have implemented robust procedures to ensure that data which it purchased was either screened



against the TPS before it was given to call agents, or that it had obtained valid notification under regulation 21(4).

- 46. Further, there is evidence from the complaints that Home2sense failed, as required by regulation 24 of PECR, to provide the recipient of the calls with the particulars specified at regulation 24(2) of PECR. In particular, when it did provide subscribers with the name of the caller, it used seemingly interchangeable trading styles which could not be readily identifiable as Home2sense.
- 47. The Commissioner has gone on to consider whether the conditions under section 55A DPA are met.

### Seriousness of the contravention

- 48. The Commissioner is satisfied that the contravention identified above was serious. This is because there have been multiple breaches of regulations 21 and 24 by Home2sense arising from the organisation's activities between 23 June 2020 and 31 March 2021, and this led to 675,478 unsolicited direct marketing calls being made to subscribers who were registered with the TPS and who had not notified Home2sense that they were willing to receive such calls, and 62 complaints being made as a result.
- 49. The Commissioner is therefore satisfied that condition (a) from section 55A (1) DPA is met.

#### **Deliberate or negligent contraventions**

50. The Commissioner has considered whether the contravention identified above was deliberate.



- 51. The Commissioner considers that in this case Home2sense did deliberately contravene regulations 21 and 24 of PECR. The Commissioner notes Home2sense's almost complete failure to engage with his investigation and its failure to provide any evidence to suggest it had taken any steps whatsoever to consider the privacy of the individuals who it sought to target. Home2sense's failure to provide any such information suggests that no safeguards were implemented, and that Home2sense was more than simply negligent in its actions. Complaints indicate that Home2sense provided misleading names to recipients of their calls, and approached some individuals with false representations, i.e. by claiming their names existed on a renewable energy database. Complaints also suggest that Home2sense was obstructive and unhelpful when individuals asked for their details to be removed from its call dialler list.
- 52. For the above reasons, the Commissioner is satisfied that this breach was deliberate
- 53. Further and in the alternative, the Commissioner has gone on to consider whether the contravention identified above was negligent.

  This consideration comprises two elements:
- 54. Firstly, he has considered whether Home2sense knew or ought reasonably to have known that there was a risk that this contravention would occur. This is not a high bar and he is satisfied that this condition is met.
- 55. The Commissioner has published detailed guidance for companies carrying out marketing explaining their legal requirements under PECR.

  This guidance explains the circumstances under which organisations



are able to carry out marketing over the phone, by text, by email, by post or by fax. Specifically, it states that live calls must not be made to any subscriber registered with the TPS, unless the subscriber has specifically notified the company that they do not object to receiving such calls. In case organisations remain unclear on their obligations, the ICO operates a telephone helpline. ICO communications about previous enforcement action where businesses have not complied with PECR are also readily available.

- 56. Standard practice of the TPS is to contact the organisation making the calls on each occasion a complaint is made. It is therefore reasonable to believe that Home2sense would have received a notification from the TPS for each of the complaints being made in this case. That there were 29 complaints made to the TPS alone over the period of the contravention should have made Home2sense aware of the risk that such contraventions may occur and were indeed occurring.
- 57. It is therefore reasonable to suppose that Home2sense should have been aware of its responsibilities in this area.
- 58. Secondly, the Commissioner has gone on to consider whether Home2sense failed to take reasonable steps to prevent the contravention. Again, he is satisfied that this condition is met.
- 59. Home2sense confirmed during the investigation that it did not obtain data from individuals directly, and relied wholly on data purchased from third parties, although concerningly it failed to disclose details of its third-party data providers or the sources of the data it used. The Commissioner's direct marketing guidance makes clear that organisations utilising marketing lists from a third party must undertake rigorous checks to satisfy themselves that the personal data



was obtained fairly and lawfully, that their details would be passed along for direct marketing to the specifically named organisation in the case of live calls, and that they have the necessary notifications for the purposes of regulation 21(4). It would not be acceptable to rely on assurances given by third party suppliers without undertaking proper due diligence. The Commissioner is highly concerned by Home2sense's failure to engage with the Commissioner's request for information about its third-party data providers, and can infer from that only that no due diligence into the veracity of the data was carried out.

- 60. Reasonable steps in these circumstances may have included ensuring that it accurately recorded the source of the data it relied upon for its direct marketing campaign, together with evidence that the individuals had either provided valid notification under regulation 21(4), or were not registered with the TPS. Home2sense could have carried out TPS checks and maintained records to evidence such checks should it be required to do so. Furthermore, Home2sense should reasonably have had in place appropriate policies and procedures for staff in respect of its marketing; instead it adopted what can only be interpreted as a lax approach to its statutory obligations, with inadequate (and possibly non-existent) TPS screening processes.
- 61. Given the volume of calls and complaints, it is clear that Home2sense failed to take any reasonable steps to prevent the contravention.
- 62. The Commissioner is therefore satisfied that condition (b) from section 55A (1) DPA is met.

#### The Commissioner's decision to issue a monetary penalty



- 63. The Commissioner has taken into account the following **aggravating features** of this case:
  - Complaints evidence shows the calls were of a persistent nature and they are known to have caused distress, i.e. there were two recorded instances where Home2sense asked to speak to a named person whose relatives confirmed had passed away.
  - The Commissioner is satisfied that Home2sense carried out these calls, in the knowledge that its actions were likely to be in breach of PECR, with the intention of generating business to ultimately make a financial profit.
  - Home2sense appointed a Representative upon first contact from the Commissioner, however that Representative was unreliable, dismissive, and uncooperative with the Commissioner's investigation.
  - There is evidence of complaints continuing to be received regarding Home2sense following the Commissioner's initial contact, which demonstrates that despite the concerns raised by the Commissioner, it continued to operate unabated.
- 64. The Commissioner finds there are no **mitigating features** of this case
- 65. For the reasons explained above, the Commissioner is satisfied that the conditions from section 55A (1) DPA have been met in this case. He is also satisfied that the procedural rights under section 55B have been complied with.
- 66. The latter has included the issuing of a Notice of Intent, in which the Commissioner set out his preliminary thinking and invited



representations from Home2sense. In reaching his final view, the Commissioner has received no representations from Home2sense.

- 67. The Commissioner is accordingly entitled to issue a monetary penalty in this case.
- 68. The Commissioner has considered whether, in the circumstances, he should exercise his discretion so as to issue a monetary penalty.
- 69. The Commissioner has attempted to consider the likely impact of a monetary penalty on Home2sense but has been unable to do so given the lack of recent publicly available information. Home2sense was invited to provide financial representations in response to the Notice of Intent, but failed to do so. The Commissioner considers in the circumstances that a penalty remains the appropriate course of action.
- 70. The Commissioner's underlying objective in imposing a monetary penalty notice is to promote compliance with PECR. The making of unsolicited direct marketing calls is a matter of significant public concern. A monetary penalty in this case should act as a general encouragement towards compliance with the law, or at least as a deterrent against non-compliance, on the part of all persons running businesses currently engaging in these practices. This is an opportunity to reinforce the need for businesses to ensure that they are only telephoning consumers who are not registered with the TPS and/or specifically indicate that they do not object to receiving these calls.
- 71. For these reasons, the Commissioner has decided to issue a monetary penalty in this case.

# The amount of the penalty



72. Taking into account all of the above, the Commissioner has decided that a penalty in the sum of £200,000 (two hundred thousand pounds) is reasonable and proportionate given the particular facts of the case and the underlying objective in imposing the penalty.

# **Conclusion**

- 73. The monetary penalty must be paid to the Commissioner's office by BACS transfer or cheque by **3 March 2022** at the latest. The monetary penalty is not kept by the Commissioner but will be paid into the Consolidated Fund which is the Government's general bank account at the Bank of England.
- 74. If the Commissioner receives full payment of the monetary penalty by 2 March 2022 the Commissioner will reduce the monetary penalty by 20% to £160,000 (one hundred and sixty thousand pounds). However, you should be aware that the early payment discount is not available if you decide to exercise your right of appeal.
- 75. There is a right of appeal to the First-tier Tribunal (Information Rights) against:
  - (a) the imposition of the monetary penalty and/or;
  - (b) the amount of the penalty specified in the monetary penalty notice.
- 76. Any notice of appeal should be received by the Tribunal within 28 days of the date of this monetary penalty notice.



- 77. Information about appeals is set out in Annex 1.
- 78. The Commissioner will not take action to enforce a monetary penalty unless:
  - the period specified within the notice within which a monetary penalty must be paid has expired and all or any of the monetary penalty has not been paid;
  - all relevant appeals against the monetary penalty notice and any variation of it have either been decided or withdrawn; and
  - the period for appealing against the monetary penalty and any variation of it has expired.
- 79. In England, Wales and Northern Ireland, the monetary penalty is recoverable by Order of the County Court or the High Court. In Scotland, the monetary penalty can be enforced in the same manner as an extract registered decree arbitral bearing a warrant for execution issued by the sheriff court of any sheriffdom in Scotland.

Dated the 31st day of January 2022.

Andy Curry
Head of Investigations
Information Commissioner's Office
Wycliffe House
Water Lane
Wilmslow
Cheshire
SK9 5AF



#### **ANNEX 1**

# **SECTION 55 A-E OF THE DATA PROTECTION ACT 1998**

#### RIGHTS OF APPEAL AGAINST DECISIONS OF THE COMMISSIONER

- 1. Section 55B(5) of the Data Protection Act 1998 gives any person upon whom a monetary penalty notice has been served a right of appeal to the First-tier Tribunal (Information Rights) (the 'Tribunal') against the notice.
- 2. If you decide to appeal and if the Tribunal considers:
  - a) that the notice against which the appeal is brought is not in accordance with the law; or
  - b) to the extent that the notice involved an exercise of discretion by the Commissioner, that he ought to have exercised his discretion differently,

the Tribunal will allow the appeal or substitute such other decision as could have been made by the Commissioner. In any other case the Tribunal will dismiss the appeal.

3. You may bring an appeal by serving a notice of appeal on the Tribunal at the following address:

General Regulatory Chamber HM Courts & Tribunals Service PO Box 9300 Leicester LE1 8DJ



Telephone: 0203 936 8963 Email: grc@justice.gov.uk

- a) The notice of appeal should be sent so it is received by the Tribunal within 28 days of the date of the notice.
- b) If your notice of appeal is late the Tribunal will not admit it unless the Tribunal has extended the time for complying with this rule.
- 4. The notice of appeal should state:
  - a) your name and address/name and address of your representative (if any);
  - b) an address where documents may be sent or delivered to you;
  - c) the name and address of the Information Commissioner;
  - d) details of the decision to which the proceedings relate;
  - e) the result that you are seeking;
  - f) the grounds on which you rely;
  - g) you must provide with the notice of appeal a copy of the monetary penalty notice or variation notice;
  - h) if you have exceeded the time limit mentioned above the notice of appeal must include a request for an extension of time



and the reason why the notice of appeal was not provided in time.

- 5. Before deciding whether or not to appeal you may wish to consult your solicitor or another adviser. At the hearing of an appeal a party may conduct his case himself or may be represented by any person whom he may appoint for that purpose.
- 6. The statutory provisions concerning appeals to the First-tier Tribunal (Information Rights) are contained in section 55B(5) of, and Schedule 6 to, the Data Protection Act 1998, and Tribunal Procedure (First-tier Tribunal) (General Regulatory Chamber) Rules 2009 (Statutory Instrument 2009 No. 1976 (L.20)).